## BEFORE THE BOARD OF MEDICAL EXAMINERS OF THE STATE OF NEVADA

\* \* \* \* \*

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

In the Matter of Charges and Complaint

Against:

YEVGENIY ANATOLIY KHAVKIN, M.D.,

Respondent.

Case No. 23-35041-2

FILED

JUL 28 2023

NEVADA STATE BOARD OF MEDICAL EXAMINERS BV:

#### **COMPLAINT**

The Investigative Committee<sup>1</sup> (IC) of the Nevada State Board of Medical Examiners (Board), by and through Brandee Mooneyhan, Deputy General Counsel and attorney for the IC, having a reasonable basis to believe that Yevgeniy Anatoliy Khavkin, M.D., (Respondent) violated the provisions of Nevada Revised Statutes (NRS) Chapter 630 and Nevada Administrative Code (NAC) Chapter 630 (collectively, the Medical Practice Act), hereby issues its Complaint, stating the IC's charges and allegations as follows:

- 1. Respondent was at all times relative to this Complaint a medical doctor holding an active license to practice medicine in the State of Nevada (License No. 13271). Respondent was originally licensed by the Board on August 26, 2009, and specializes in neurological surgery.
- 2. Patient A<sup>2</sup> was a forty-six (46) year-old female with a history of neck and lower back pain when the events described below began.
- 3. Patient A was referred by her primary care physician to Respondent for consultation regarding her pain, and Patient A first presented to Respondent's clinic on November 24, 2020 (first encounter).

25 | ///

26

27

28

<sup>1</sup> The Investigative Committee of the Nevada State Board of Medical Examiners, at the time this formal Complaint was authorized for filing, was composed of Board members Bret W. Frey, M.D., (Chair), Col. Eric D. Wade, USAF (Ret.) (Public Member), and Carl N. Williams, Jr., M.D., FACS.

<sup>2</sup> Patient A's true identity is not disclosed herein to protect her privacy, but is disclosed in the Patient Designation served upon Respondent along with a copy of this Complaint.

OFFICE OF THE GENERAL COUNSEL Nevada State Board of Medical Examiners 9600 Gateway Drive Reno, Nevada 89521 (775) 688-2559	
--	--

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

27

28

	4.	Respondent's record of the first encounter indicates that Patient A	` "ha[d] b	een
through	h exten	ensive conservative treatment without significant improvement of he	r sympton	ns.'
The ne	ext line	ne states: "Conservative treatment[:] no pain management; no physica	ıl therapy;	nc
neurolo	ogy ser	ervices[.]" The record does not document other "extensive conservation	ve treatme	ent'
alleged	llv take	ten by Patient A.		

- The record further indicates that during the first encounter, Respondent reviewed 5. magnetic resonance imaging (MRI) of Patient A's lumbar spine that had been taken on October 9, 2020.
- In pertinent part, the radiologist who performed the MRI of Patient A's lumbar 6. spine found mild-to-moderate facet arthrosis and foraminal narrowing<sup>3</sup> in the lumbar segments between Patient A's L4 and L5 vertebrae (L4-5)<sup>4</sup>:

L4-5: Small broad-based posterior central disk protrusion-annular fissure with anterior/posterior disk osteophyte complex. Mildmoderate facet arthrosis. Thecal sac is mildly narrowed measuring 8.6-8.8 mm. Slight lateral recess narrowing. Mild-moderate bilateral foraminal narrowing.

In contrast, the radiologist found that the vertebral segment between Patient A's L3 and L4 vertebrae (L3-4) had only mild facet arthrosis and normal foramina:

> L3-L4: Disk bulge with endplate osteophyte versus protrusion. Mild facet arthrosis. No significant spinal canal stenosis. Foramina are lower limits of normal.

The radiologist recorded his overall impression regarding Patient A's spine as:

1. Mild scoliosis, degenerative spondylosis, and facet arthrosis throughout the lumbar spine. Very small disk protrusions and/or disk bulging from L2-L3 through L5-S1.

2. L4-L5: Mild spinal canal stenosis and mild-to-moderate bilateral foraminal narrowing.

<sup>&</sup>lt;sup>3</sup> "[N]arrowing of the openings (called neural foramina) where spinal nerves leave the spinal column" is also called "spinal stenosis," and such "narrowing puts pressure on [the] nerves and spinal cord and can cause pain." See "Spinal stenosis," Medical Encyclopedia, https://medlineplus.gov/ency/article/000441.htm (last visited July 27, 2023); "Spinal Stenosis," Health Topics, https://medlineplus.gov/spinalstenosis.html (last visited July 27, 2023).

<sup>4 &</sup>quot;There are three main groups of vertebrae—the cervical vertebrae atop the spinal column, of which there are seven; the thoracic vertebrae, situated below the cervical vertebrae, of which there are twelve; and the lumbar vertebrae situated below the thoracic vertebrae, of which there are five. The letters 'C,' 'T,' and 'L' are used respectively to designate cervical, thoracic and lumbar vertebrae. The sacrum is located at the base of the spinal column and below it, the coccyx or 'tailbone.' The five sacral and four coccygeal vertebrae are fused and together are considered one bone." Mousseau v. Schwartz, 756 N.W.2d 345, 347 n.2 (S.D. 2008).

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

27

3.	Other	levels:	no	significantly	spinal	canal	or	foraminal
nai	rowing							

- 4. No abnormal enhancement/mass.
- 5. No abnormal signal in the cord.
- Respondent's record of the first encounter reflects that Respondent believed that 7. only Patient A's L4-5 lumbar segment required surgical attention. Respondent recorded his interpretation of the October 9, 2020, MRI as "show[ing] evidence of degenerative changes at the L4 L5 level with a central and foraminal stenosis and the loss of the disc height," and that he recommended "proceeding with surgical treatment consisting of the L4-L5 lumber decompression and fusion"<sup>5</sup> to treat Patient A's lower back pain.
- Patient A had another visit with Respondent on January 26, 2021, for a 8. preoperative consultation. Respondent's record of the preoperative consultation states that Patient A was "[s]cheduled TLIF<sup>[6]</sup> L4-L5 01/29/2021." A narrative under the heading "Plan" stated: "We will proceed with the previously discussed L4-L5 TLIF."
- On the "Surgery & Procedure Scheduling Form/Physician Pre-Operative 9. Admission Orders" regarding the procedure, which appears to have been signed by Respondent and transmitted to the hospital on or about January 20, 2021, in the space for "Procedure as it is to appear on the Consent," was entered: "Lumbar Decompression and Fusion from Lumbar Four to Lumbar 5."
- On January 29, 2021, Patient A presented to Spring Valley Hospital Medical 10. Center for the planned transforaminal lumber interbody fusion with decompression at her L4-5 vertebral segment.
- The "Consent to Surgery and Other Invasive Procedures" regarding the planned 11. procedure, which was signed and dated on the morning of January 29, 2021, indicates that 111

<sup>&</sup>lt;sup>5</sup> In the context of spinal surgery, decompression refers to the surgical relief of pressure on the spinal cord or nerves. "To accomplish the fusion during [transforaminal lumbar interbody fusion] surgery, two rods are placed lengthwise on either side of the spine and attached with screws into the pedicle bones of the spine. This bracing provides stability, while a small metal cage with bone-growth material is placed between the vertebra to facilitate new bone growth and fusion of the spine." Knight v. Clark, 283 So. 3d 1111, 1124 (Miss. Ct. App. 2019) (Westbrooks, J., dissenting) (internal footnotes omitted).

<sup>&</sup>lt;sup>6</sup> In this context, "TLIF" means transforaminal interbody lumbar fusion.

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

Patient A authorized Respondent to perform "Lumbar decompression and fusion from lumbar four to lumbar five."

- The "Pre-Procedure Verification" form regarding Patient A's surgery, signed and 12. dated the morning of January 29, 2021, states that the procedure for which Patient A had reported to the hospital was: "LUMBAR DECOMPRESSION AND FUSION FROM LUMBAR FOUR TO LUMBAR FIVE."
- the preoperative records regarding Patient A's As set forth above, 13. January 29, 2021, surgery indicate that only the L4-5 segment of Patient A's spine was to be operated upon; there is no indication that any other spinal segment was a candidate for surgery.
- During the January 29, 2021, surgery, in addition to performing the planned 14. procedure at the L4-5 segment, Respondent operated on the L3-4 segment of Patient A's spine.
- In his operative report of the January 29, 2021, surgery, Respondent stated that he 15. made an intraoperative decision to extend the surgery to the L3-4 segment:

The L3-L4 segment was examined and appeared to be grossly unstable with a significant amount of abnormal motion present at this level. Per my previous discussion with the patient and to accomplish better clinical outcomes and prevent neurological deficit, it was decided to incorporate the L3-L4 segment into the construct and the Precision pedicle screws were placed at the L3, L4 and L5 levels bilaterally.

- Respondent failed to explain in his operative report why the L3-4 segment was 16. "examined" in the midst of the surgery when the preoperative MRI indicated that it did not require surgery.
- Neither did Respondent explain how Patient A's L3-4 segment was "examined" in 17. the midst of the surgery, when mere appearance of the segment would be insufficient to demonstrate instability and physical manipulation of the segment would be unwarranted.
- Nor did Respondent explain what criteria he used to determine that the L3-4 18. segment was "grossly unstable" or provide any objective measurement of its alleged instability.

27 ///

	19.	A neurosurgeon would not ordinarily "examine" the stability of a spinal segmen
during	a surge	ery being performed on other spinal segments, and the "appearance" of a spina
segmen	nt is not	t sufficient to support a clinical determination regarding its stability.

- 20. Respondent's statement in his operative report that Patient A's L3-4 segment was "examined" in the midst of surgery and "appeared to be grossly unstable with significant amount of abnormal motion present" is not sufficient justification for a reasonable neurosurgeon to incorporate that segment into a fusion construct.
- 21. Respondent operated on the L3-4 segment of Patient A's spine in the absence of sufficient evidence that such a procedure was medically necessary or advantageous to Patient A.
- 22. A neurosurgeon exercising the reasonable care, skill, or knowledge ordinarily used in performing spinal surgery would not fuse the L3-4 segment of Patient A's lumbar spine in the absence of sufficient evidence that it was medically necessary or advantageous to do so.
- 23. In agreeing to allow Respondent to operate on her spine, Patient A placed her trust in Respondent to perform the procedure he represented he would and to exercise appropriate care of Patient A during the planned surgery.
- 24. Respondent's extension of the planned surgery to include fusion of the L3-4 segment of Patient A's lumbar spine was completed while Patient A was unconscious and thus exceedingly vulnerable.
- 25. Fusing an additional segment of Patient A's lumbar spine, and correspondingly increasing the spinal hardware used during the spinal surgery, increased the amount Respondent would be paid for performing the surgery.

#### **COUNT I**

#### NRS 630.301(4) - Malpractice

- 26. All of the allegations contained in the above paragraphs are hereby incorporated by reference as though fully set forth herein.
- 27. NRS 630.301(4) provides that malpractice of a physician is grounds for initiating disciplinary action against a licensee.

///

	10
S E	11
Xamin (	12
dical E Orive 89521 59	13
Board of Medic 00 Gateway Dri no, Nevada 895 (775) 688-2559	14
ate Board of Medical 9600 Gateway Drive Reno, Nevada 89521 (775) 688-2559	15
Nevada State Board of Medical Examiners 9600 Gateway Drive Reno, Nevada 89521 (775) 688-2559	16
	17
	18
	19
	20
	21
	22
	23
	23 24 25
	25

2

3

4

5

6

7

8

9

	28.	N.	AC 6	630.040 defi	nes m	alpract	ice	as "the	failur	e of a p	hysiciar	ı, in tı	eating a
patient,	to	use	the	reasonable	care,	skill,	or	knowled	dge o	ordinarily	y used	under	simila
circum	stanc	es "											

- Respondent failed to use the reasonable care, skill or knowledge ordinarily used 29. under similar circumstances when, during Patient A's spinal surgery on January 29, 2021, he fused the L3-4 segment of Patient A's spine without sufficient evidence that it was medically necessary to do so.
- By reason of the foregoing, Respondent is subject to discipline by the Board as 30. provided in NRS 630.352.

#### **COUNT II**

### NRS 630.301(7) - Engaging in Conduct That Violates the Trust of a Patient and Exploits the Relationship with the Patient for Financial or Other Personal Gain

- All of the allegations contained in the above paragraphs are hereby incorporated by 31. reference as though fully set forth herein.
- NRS 630.301(7) provides that "engaging in conduct that violates the trust of the 32. patient and exploits the relationship between the physician and the patient for financial or other personal gain" constitutes grounds for initiating discipline against a physician.
- Respondent engaged in conduct that violated Patient A's trust and exploited his 33. relationship with Patient A to realize a financial or other personal gain by unnecessarily fusing Patient A's L3-4 lumbar segment in the midst of surgery planned for another spinal segment on January 29, 2021, thereby increasing the cost of the surgery and his corresponding compensation.
- By reason of the foregoing, Respondent is subject to discipline by the Board as 34. provided in NRS 630.352.

#### **COUNT III**

#### NRS 630.3062(1)(a) - Failure to Maintain Accurate Medical Records

All of the allegations contained in the above paragraphs are hereby incorporated by 35. reference as though fully set forth herein.

111

26

27

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

27

28

- NRS 630.3062(1)(a) provides that the "failure to maintain timely, legible, accurate 36. and complete medical records relating to the diagnosis, treatment and care of a patient" constitute grounds for initiating discipline against a licensee.
- 37. Respondent failed to maintain accurate and complete medical records relating to the diagnosis, treatment and care of Patient A when he failed to include adequate detail in his operative report of Patient A's January 29, 2021, spinal surgery as to: (1) why he examined the L3-4 vertebral segment when preoperative imaging showed it did not require surgery; (2) how he examined the L3-4 vertebral segment; (3) what criteria he used to determine the L3-4 vertebral segment was "grossly unstable"; and (4) any objective measurement of the alleged instability of the L3-4 vertebral segment.
- 38. By reason of the foregoing, Respondent is subject to discipline by the Board as provided in NRS 630.352.

#### **COUNT IV**

#### NRS 630.301(9) – Disreputable Conduct

- 39. All of the allegations contained in the above paragraphs are hereby incorporated by reference as though fully set forth herein.
- NRS 630.301(9) provides that engaging in conduct that brings the medical 40. profession into disrepute constitutes grounds for initiating discipline against a physician.
- As demonstrated by, but not limited to, the above-outlined facts, by performing an 41. unnecessary surgical procedure and violating Patient A's trust and exploiting his relationship with Patient A in order to realize a financial or other personal gain, Respondent engaged in conduct that brings the medical profession into disrepute.
- By reason of the foregoing, Respondent is subject to discipline by the Board as 42. provided in NRS 630.352.

#### WHEREFORE, the Investigative Committee prays:

That the Board give Respondent notice of the charges herein against him and give 1. him notice that he may file an answer to the Complaint herein as set forth in NRS 630.339(2) within twenty (20) days of service of the Complaint;

2

3

4

5

6

7

21

22

23

24

25

26

27

28

- That the Board set a time and place for a formal hearing after holding an Early 2. Case Conference pursuant to NRS 630.339(3);
- 3. That the Board determine what sanctions to impose if it determines there has been a violation or violations of the Medical Practice Act committed by Respondent;
- That the Board award fees and costs for the investigation and prosecution of this 4. case as outlined in NRS 622.400;
- That the Board make, issue and serve on Respondent its findings of fact, 5. conclusions of law and order, in writing, that includes the sanctions imposed; and
- That the Board take such other and further action as may be just and proper in these 6. premises.

DATED this 28 day of July, 2023.

INVESTIGATIVE COMMITTEE OF THE NEVADA STATE BOARD OF MEDICAL EXAMINERS

Mooneyhan

By:

**BRANDEE MOONEYHAN** 

Deputy General Counsel 9600 Gateway Drive

Grandee.

Reno, NV 89521

Tel: (775) 688-2559

Email: mooneyhanb@medboard.nv.gov Attorney for the Investigative Committee

# OFFICE OF THE GENERAL COUNSEL Nevada State Board of Medical Examiners

#### VERIFICATION

STATE OF NEVADA	)
	: ss.
COUNTY OF WASHOE	)

Bret W. Frey, M.D., having been duly sworn, hereby deposes and states under penalty of perjury that he is the Chairman of the Investigative Committee of the Nevada State Board of Medical Examiners that authorized the Complaint against the Respondent herein; that he has read the foregoing Complaint; and that based upon information discovered in the course of the investigation into a complaint against Respondent, he believes that the allegations and charges in the foregoing Complaint against Respondent are true, accurate and correct.

DATED this 28th day of July, 2023.

INVESTIGATIVE COMMITTEE OF THE NEVADA STATE BOARD OF MEDICAL EXAMINERS

By:

REY, M.D.

Chairman of the Investigative Committee

#### **CERTIFICATE OF SERVICE**

I hereby certify that I am employed by the Nevada State Board of Medical Examiners and that on the 28th day of June, 2023, I served a file-stamped copy of the foregoing **COMPLAINT** as well as file-stamped copy of the **PATIENT DESIGNATION** and required fingerprinting materials, via USPS Certified Mail, postage pre-paid, to the following parties:

YEVGENIY ANATOLIY KHAVKIN, M.D. c/o Maria Nutile, Esq.
Nutile Law
7395 S. Pecos Road, Ste. 103
Las Vegas, NV 89120

9171 9690 0935 0255 6833 14

Tracking No.:\_\_\_\_\_\_

DATED this 28 day of July, 2023

MERCEDES FUENTES

Legal Assistant

Nevada State Board of Medical Examiners