# BEFORE THE BOARD OF MEDICAL EXAMINERS OF THE STATE OF NEVADA

\* \* \* \* \*

In the Matter of Charges and

**Complaint Against** 

IVAN LEE GOLDSMITH, M.D.,

Respondent.

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Case No. 18-8756-1

FILED

OCT 17 2018

**NEVADA STATE BOARD OF** MEDICAL EXAMINERS

### **COMPLAINT**

The Investigative Committee<sup>1</sup> (IC) of the Nevada State Board of Medical Examiners (Board) hereby issues this formal Complaint (Complaint) against Ivan Lee Goldsmith, M.D. (Respondent), a physician licensed in Nevada. After investigating this matter, the IC has a reasonable basis to believe that Respondent has violated provisions of Nevada Revised Statutes (NRS) Chapter 630 and Nevada Administrative Code (NAC) Chapter 630 (collectively, the Medical Practice Act). The IC alleges the following facts:

### A. Respondent's Violations of Nevada Prescribing Laws, and the Nevada State Board of Pharmacy's Disciplinary Action.

- 1. Respondent is a physician licensed to practice medicine in the State of Nevada (License No. 6116). He has been continuously licensed by the Board since August 25, 1990.
- 2. Respondent held both a Controlled Substance Registration, Certificate No. CS20816, and a Practitioner Dispensing Registration, Certificate No. PD00413, issued by the Nevada State Board of Pharmacy (Pharmacy Board) at the time of the events set forth herein in this Section A.
- On Wednesday, September 5, 2018, in Reno, Nevada, the Pharmacy Board held a 3. formal disciplinary hearing in Pharmacy Board Case No. 17-101-CS-S, pertaining to allegations by the Pharmacy Board against Respondent. Pursuant to the final disciplinary order of the

<sup>&</sup>lt;sup>1</sup> The Investigative Committee (IC) of the Nevada State Board of Medical Examiners (Board), at the time this formal Complaint was authorized for filing, was composed of Board members Wayne Hardwick, M.D., Chairman, Mr. M. Neil Duxbury, and Aury Nagy, M.D.

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Pharmacy Board, dated September 13, 2018 (Pharmacy Board Order), the Pharmacy Board made formal findings of fact, *inter alia*, as follows:

- a. On December 9, 2013, the Pharmacy Board granted Respondent an account for Internet access to the Nevada Prescription Monitoring Program (PMP) for purposes authorized under federal and state law.
- b. Before receiving access, Respondent signed a Practitioner Certification Statement on December 6, 2013, stating that he understood and agreed under penalty of perjury that he was responsible for all patient information transmitted from his account, that he would treat PMP information as confidential, that he would protect any PMP information in his possession or control in accordance with federal and state laws governing health care information, and that he would safeguard his password and not share his login credentials with any other person.
- Stephen Paddock (Paddock) was the perpetrator of the October 1, 2017, Las Vegas mass shooting, and committed suicide immediately after the incident, sometime before midnight.
- d. On or about October 2, 2017, Respondent verified through his office electronic medical records system (EMR) that Paddock was never his patient.
- e. From October 2, 2017, at 9:25 a.m., to October 3, 2017, at 2:20 p.m., Respondent's PMP account was used to query the PMP database five separate times using different search parameters for each query, to access Paddock's confidential patient information, and to obtain patient utilization reports detailing Paddock's prescription-controlled substance utilization history.
- f. The fourth search, conducted on October 3, 2017, at 10:18 a.m., yielded specific prescription information regarding two prescriptions for Paddock filled at Evergreen Drugs in Henderson, Nevada in 2016, and at a Walgreens pharmacy in Reno, Nevada, in 2017.
- g. On October 3, 2017 at 9:00 p.m., the Las Vegas Review-Journal published an article written by reporter Paul Harasim. That article purported to include

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Paddock's confidential patient information, including information about the two prescriptions, which the reporter attributed to and obtained from the PMP.

- h. The Las Vegas Review-Journal updated the article on October 4, 2017, at 10:00 a.m., to reference specific prescription data and prescriber information related to Paddock from June 7, 2016, and June 21, 2017.
- Respondent's PMP account is the only possible source for the details in the Las Vegas Review-Journal article that are attributed to the PMP, because only the fourth search from his PMP account corresponds to the dates and time frames specified in the article.
- On or about November 8, 2017, Respondent, through his counsel, Jacob L. Hafter, Esq., filed an Amended Declaration with the Eighth Judicial District Court of Clark County, Nevada, in Case No. A-17-762877-W, in which Respondent admits to directing his office staff to use his PMP account to query Paddock's confidential patient information and to obtain patient utilization reports on October 2, 2017, and again on October 3, 2017.
- k. In his Amended Declaration, Respondent also admits to routinely allowing his staff to use his PMP account to query the PMP on his behalf.
- 4. Pursuant to the Pharmacy Board Order, the Pharmacy Board made conclusions of law, inter alia, as follows:
  - a. By accessing or directing his staff to access Paddock's confidential data in the PMP database, when Paddock was deceased and never his patient, and by obtaining Paddock's patient utilization report, Respondent performed his duties as the holder of a Nevada Controlled Substance Registration in an incompetent, unskillful or negligent manner and engaged in unprofessional conduct or conduct contrary to the public interest pursuant to NAC 639.945(1)(i). Respondent's Controlled Substance Registration, Certificate of Registration No. CS20816, and Practitioner Dispensing Registration, Certificate No. PD00413, are therefore subject to discipline pursuant to NRS 639.210(4) and NRS 639.255.

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- b. By accessing or directing his staff to access Paddock's confidential data in the PMP database, when Paddock was deceased and never his patient, and by obtaining Paddock's patient utilization report, Respondent violated the HIPAA Privacy Rule. His Controlled Substance Registration, Certificate of Registration No. CS20816, and Practitioner Dispensing Registration, Certificate No. PD00413, are therefore subject to discipline pursuant to NRS 639.210(11) and NRS 639.255.
- By accessing or directing his staff to access Paddock's confidential data in the PMP database, when Paddock was deceased and never his patient, and by obtaining Paddock's patient utilization report, Respondent violated, attempted to violate, assisted or abetted in the violation of, or conspired to violate NRS 453.164(7) and/or the HIPAA Privacy Rule. His Controlled Substance Registration, Certificate of Registration No. CS20816, and Practitioner Dispensing Registration, Certificate No. PD00413, are therefore subject to discipline pursuant to NRS 639.210(12) and NRS 639.255.
- d. By disclosing, or allowing to be disclosed, to the Las Vegas Review-Journal and/or writer Paul Harasim Paddock's confidential PMP data and patient utilization report, which were accessed only by Respondent's PMP account on October 2 and October 3, 2017, Respondent violated state and federal law, including the HIPAA Privacy Rule and NRS 639.164(7). His Controlled Substance Registration, Certificate of Registration No. CS20816, and Practitioner Dispensing Registration, Certificate No. PD00413, are therefore subject to discipline pursuant to NRS 639.210(4), (11) and (12) as well as NRS 639.255.
- e. By accessing or directing his staff to access Paddock's confidential data in the PMP database, when Paddock was deceased and never his patient, and by obtaining Paddock's patient utilization report, Respondent committed an act that would render his Nevada Controlled Substance Registration inconsistent with the public interest pursuant to NRS 453.231, and is subject to discipline pursuant to NRS 453.236(1)(d) and NRS 453.241(1).

- 5. Based on the foregoing, pursuant to the Pharmacy Board Order, the Pharmacy Board ordered, *inter alia*, that Respondent's Certificates of Registration Nos. CS20816 and PD00413, be revoked, with the revocation stayed, and Respondent's Certificates of Registration Nos. CS20816 and PD00413 were placed on probation for one (1) year subject to the following conditions. Respondent shall:
  - a. Implement and provide to Board Staff internal controls and procedures within thirty (30) days of the effective date of this Order to ensure that his staff does not use his PMP account to query the PMP on his behalf except as authorized by law;
  - b. Pay a fine of Two Thousand Dollars (\$2,000.00) for each of the five (5) violations of law, for a total of Ten Thousand Dollars (\$10,000.00). Payment shall be made by cashier's check or certified check or money order made payable to "State of Nevada, Office of the Treasurer" to be received by the Board's Reno office located at 431 W. Plumb Lane, Reno, NV 89509, within thirty (30) days of the effective date of this Order; and
  - c. Pay Sixteen Thousand Dollars (\$16,000.00) to partially reimburse the Board for reasonable attorney's fees and costs incurred in investigating and prosecuting this matter. Payment shall be made by cashier's check, certified check or money order made payable to the "Nevada State Board of Pharmacy" to be received by the Board's Reno office located at 431 W. Plumb Lane, Reno, NV 89509, within thirty (30) days of the effective date of this Order.

### **COUNT I**

### NRS 630.306(1)(b)(3) (Engaging in Conduct That Violated Pharmacy Board Regulations)

- 6. All of the allegations in the above paragraphs are hereby incorporated as if fully set forth herein.
- 7. Pursuant to NRS 630.346(4), in any disciplinary hearing, a certified copy of the record of a licensing agency showing a conviction or plea of nolo contendere or the suspension, revocation, limitation, modification, denial or surrender of a license to practice medicine is conclusive evidence of its occurrence.

8. NRS 630.306(1)(b)(3) provides that engaging in conduct that violates a regulation adopted by the Pharmacy Board is grounds for initiating disciplinary action.

- 9. By the misconduct set forth in the Pharmacy Board Order, which order is conclusive evidence of its occurrence, Respondent engaged in conduct that violates regulations adopted by the Pharmacy Board, specifically including but not limited to NAC 639.945(1)(i).
- 10. By reason of the foregoing, Respondent is subject to discipline by the Nevada State Board of Medical Examiners as provided in NRS 630.352.

### **COUNT II**

### NRS 630.301(9) (Disreputable Conduct)

- 11. All of the allegations in the above paragraphs are hereby incorporated by reference as though fully set forth herein.
- 12. Pursuant to NRS 630.346(4), in any disciplinary hearing, a certified copy of the record of a licensing agency showing a conviction or plea of nolo contendere or the suspension, revocation, limitation, modification, denial or surrender of a license to practice medicine is conclusive evidence of its occurrence.
- 13. Conduct that brings the medical profession into disrepute is grounds for discipline pursuant to NRS 630.301(9), including, without limitation, conduct that violates any provision of a code of ethics adopted by the Board by regulation based on a national code of ethics.
- 14. By the misconduct set forth in the Pharmacy Board Order, which order is conclusive evidence of its occurrence, Respondent engaged in conduct that brings the medical profession into disrepute.
- 15. By reason of the foregoing, Respondent is subject to discipline by the Board as provided in NRS 630.352.

### **COUNT III**

### NRS 630.306(1)(r) (Failure to Adequately Supervise a Medical Assistant)

- 16. All of the allegations in the above paragraphs are hereby incorporated as if fully set forth herein.
  - 17. NRS 630.306(1)(r) provides that a failure to adequately supervise a medical

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assistant pursuant to the regulations of the Board is an act that constitutes grounds for initiating disciplinary action.

- Pursuant to NAC 630.830, a delegating practitioner retains responsibility for the 18. safety and performance of each task which is delegated to a medical assistant.
- 19. By the misconduct set forth in the Pharmacy Board Order, which order is conclusive evidence of its occurrence, Respondent failed to adequately supervise his medical assistants in their performance of medical tasks.
- 20. By reason of the foregoing, Respondent is subject to discipline by the Nevada State Board of Medical Examiners as provided in NRS 630.352.

### В. Respondent's Dispensing of Controlled Substances to Himself.

- 21. Pursuant to NRS 453.256(7), an individual practitioner may not dispense a substance included in schedule II, III or IV for the practitioner's own personal use except in a medical emergency.
- 22. Pursuant to NAC 453.010(2), a medical "emergency" within the meaning of NRS 453.256 and Nevada State Board of Pharmacy regulations means a situation in which a prescribing practitioner determines that:
  - (a) Immediate administration of the controlled substance is necessary for the proper treatment of the patient;
  - (b) No appropriate alternative treatment is available, including administration of a drug which is not a controlled substance under schedule II of the Uniform Controlled Substances Act; and
  - (c) It is not reasonably possible for the prescribing practitioner to provide a written prescription to be presented to the person dispensing the substance before he or she dispenses it.
- 23. Respondent prescribed and dispensed Phentermine 37.5 mg tablets to himself for his own personal, non-emergency use on December 1, 2014, March 27, 2015, July 27, 2015, and October 19, 2015.
  - 24. Phentermine is a Schedule IV controlled substance pursuant to NAC 453.540(5).
- 25. Respondent prescribed and dispensed Phendimetrazine 35 mg tablets to himself for his own personal, non-emergency use on on June 29, 2015.

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26. Phendimetrazine Schedule controlled is III substance pursuant NAC 453.530(2)(e).

### **COUNT IV**

### NRS 630.306(1)(b)(3) (Engaging in Conduct That Violated Pharmacy Board Regulations)

- 27. All of the allegations in the above paragraphs are hereby incorporated as if fully set forth herein.
- 28. NRS 630.306(1)(b)(3) provides that engaging in conduct that violates a regulation adopted by the Pharmacy Board is grounds for initiating disciplinary action.
- 29. By the conduct described in this Section B, Respondent engaged in conduct that violates regulations adopted by the Pharmacy Board, specifically including but not limited to NAC 453.010(2).
- 30. By reason of the foregoing, Respondent is subject to discipline by the Nevada State Board of Medical Examiners as provided in NRS 630.352.

### COUNT V

## NRS 630.306(1)(b)(2) (Violation of Standards of Practice)

- 31. All of the allegations in the above paragraphs are hereby incorporated by reference as though fully set forth herein.
- 32. Violation of a standard of practice adopted by the Board is grounds for disciplinary action pursuant to NRS 630.306(1)(b)(2).
- 33. The Board adopted by reference the Dietary Guidelines for Americans, 2010, 7th edition, published jointly by the United States Department of Health and Human Services and the Department of Agriculture pursuant to 7 U.S.C. § 5341 (Dietary Guidelines).
- NAC 630.205 sets forth the professional standards for the prescription of appetite 34. suppressants, which specifially incorporates the Dietary Guidelines.
- 35. Respondent prescribed appetite suppresants to himself in a manner that violated the professional standards for the prescription of appetite suppressants, and the Dietary Guidelines.
- 36. By reason of the foregoing, Respondent is subject to discipline by the Board as provided in NRS 630.352.

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### **Count VI**

### NRS 630.3062(1)(a) (Failure to Maintain Complete Medical Records)

- 37. All of the allegations contained in the above paragraphs are hereby incorporated by reference as though fully set forth herein.
- 38. NRS 630.3062(1)(a) provides that the failure to maintain timely, legible, accurate and complete medical records relating to the diagnosis, treatment and care of a patient is grounds for initiating discipline against a licensee.
- 39. Respondent failed to maintain complete medical records relating to the diagnosis, treatment and care of himself.
- 40. By reason of the foregoing, Respondent is subject to discipline by the Board as provided in NRS 630.352.

### **COUNT VII**

### NRS 630.306(1)(p) (Unsafe or Unprofessional Conduct)

- 41. All of the allegations in the above paragraphs are hereby incorporated as if fully set forth herein.
- 42. Engaging in any act that is unsafe or unprofessional conduct in accordance with regulations adopted by the Board is grounds for disciplinary action against a licensee pursuant to NRS 630.306(1)(p).
- 43. As demonstrated by, but not limited to, the above-outlined facts, Respondent wrote prescriptions and dispensed appetite suppressants to himself in a manner that violated the professional standards for the prescription of appetite suppressants, and the Dietary Guidelines.
  - 44. Respondent's conduct was unsafe and unprofessional.
- 45. By reason of the foregoing, Respondent is subject to discipline by the Board as provided in NRS 630.352.

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### C. Respondent's Failure Violation of. and Ensure Compliance to With, Nevada Pharmacy Laws. 46. Respondent's physician assistants, Lindsay Hoffman, PA-C, and Adam Luckette, PA-C, dispensed controlled substances and dangerous drugs to patients of Respondent, from Respondent's store of medications, while he was out of the country.

- 47. Respondent's physician assistants, Lindsay Hoffman, PA-C, and Adam Luckette, PA-C, prescribed medication to patients of Respondent, without a bona fide therapeutic relationship with said patients.
- 48. No person may prescribe and dispense controlled substances in Nevada except as authorized by law. NRS 453.226; NRS 453.375(1); NRS 453.377; NRS 639.235(1); NAC 639.742(1), (3) and (4); 21 CFR § 1301.11; 21 CFR § 1306.03.
  - 49. NAC 639.742 states in relevant part:
    - 1. A practitioner who wishes to dispense controlled substances or dangerous drugs must apply to the Board on an application provided by the Board for a certificate of registration to dispense controlled substances or dangerous drugs.
    - Except as otherwise provided in NRS 639.23277 NAC 639.395, the dispensing practitioner and, if applicable, the owner or owners of the facility, shall ensure that:
      - (a) All drugs are ordered by the dispensing practitioner;
      - (b) All drugs are received and accounted for by the dispensing practitioner;
      - (c) All drugs are stored in a secure, locked room or cabinet to which the dispensing practitioner has the only key or lock combination;
      - (d) All drugs dispensed in accordance are NAC 639.745;
      - (e) No prescription is dispensed to a patient unless the dispensing practitioner is on-site at the facility;
      - (f) All drugs are dispensed only to the patient personally at the facility;
    - 4. With regard to the filling and dispensing of a prescription at a facility, only the dispensing practitioner or a dispensing technician may:
      - (a) Enter the room or cabinet in which drugs are stored;
      - (b) Remove drugs from stock;
      - (c) Count, pour or reconstitute drugs;

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(d) Place drugs into containers;

- (e) Produce and affix appropriate labels to containers that contain or will contain drugs;
- (f) Fill containers for later use in dispensing drugs; or
- (g) Package or repackage drugs.
- 50. NAC 639.945(1) provides, in pertinent part, that the following acts or practices by a holder of any license, certificate or registration issued by the Pharmacy Board or any employee of any business holding any such license, certificate or registration are declared to be, specifically but not by way of limitation, unprofessional conduct and conduct contrary to the public interest:
  - (i) Performing any of his or her duties as the holder of a license, certificate or registration issued by the Board, or as the owner of a business or an entity licensed by the Board, in an incompetent, unskillful or negligent manner.
  - (n) Dispensing a drug as a dispensing practitioner to a patient with whom the dispensing practitioner does not have a bona fide therapeutic relationship.
  - (o) Prescribing a drug as a prescribing practitioner to a patient with whom the prescribing practitioner does not have a bona fide therapeutic relationship.
- 51. NAC 639.945(2) provides that the owner of any business or facility licensed, certified or registered by the Pharmacy Board is responsible for the acts of all personnel in his or her employ.
- 52. NAC 639.945(3) provides that, for purposes of applying Pharmacy Board regulations, a bona fide therapeutic relationship between the patient and practitioner shall be deemed to exist if the patient was examined in person, electronically or telephonically by the practitioner within the 6 months immediately preceding the date the practitioner dispenses or prescribes a drug to the patient and, as a result of the examination, the practitioner diagnosed a condition for which a given drug therapy is prescribed.
- 53. Pursuant to NAC 630.370(1)(d)(1)-(2), a supervising physician is responsible for all the medical activities of his or her physician assistant and shall ensure strict compliance with the provisions of the certificate of registration issued to his or her physician assistant by the Pharmacy Board, and Pharmacy Board regulations regarding controlled substances and dangerous drugs.

### **Count VIII**

### NRS 630.306(1)(c) (Unauthorized Dispensing)

- 54. All of the allegations contained in the above paragraphs are hereby incorporated by reference as though fully set forth herein.
- 55. Pursuant to NRS 630.306(1)(c), dispensing any controlled substance, or any dangerous drug as defined in chapter 454 of NRS, to others except as authorized by law is grounds for discipline.
- 56. By allowing his physician assistants to dispense controlled substances and dangerous drugs to patients when he was not on-site at his medical facility, Respondent violated NAC 639.742 and NAC 639.945.
- 57. By reason of the foregoing, Respondent is subject to discipline by the Board as provided in NRS 630.352.

### **Count IX**

### NRS 630.306(1)(c) (Unauthorized Prescribing)

- 58. All of the allegations contained in the above paragraphs are hereby incorporated by reference as though fully set forth herein.
- 59. Pursuant to NRS 630.306(1)(c), dispensing any controlled substance, or any dangerous drug as defined in chapter 454 of NRS, to others except as authorized by law is grounds for discipline.
- 60. By allowing his physician assistants to prescribe medication to patients of Respondent, without a bona fide therapeutic relationship with said patients, Respondent, pursuant to NAC 630.370(1)(d)(1)-(2), violated NAC 639.945.
- 61. By reason of the foregoing, Respondent is subject to discipline by the Board as provided in NRS 630.352.

### Count X

### NRS 630.3062(1)(a) (Failure to Maintain Complete Medical Records)

62. All of the allegations contained in the above paragraphs are hereby incorporated by reference as though fully set forth herein.

- 63. NRS 630.3062(1)(a) provides that the failure to maintain timely, legible, accurate and complete medical records relating to the diagnosis, treatment and care of a patient is grounds for initiating discipline against a licensee.
- 64. Respondent failed to maintain complete and accurate medical records relating to the diagnosis, treatment and care of the patients to whom Respondent and Respondent's staff dispensed and prescribed controlled substances and dangerous drugs as described in this Section C.
- 65. By reason of the foregoing, Respondent is subject to discipline by the Board as provided in NRS 630.352.

### WHEREFORE, the Investigative Committee prays:

- 1. That the Board give Respondent notice of the charges herein against him and give him notice that he may file an answer to the Complaint herein as set forth in NRS 630.339(2) within twenty (20) days of service of the Complaint;
- 2. That the Board set a time and place for a formal hearing after holding an Early Case Conference pursuant to NRS 630.339(3);
- 3. That the Board determine what sanctions to impose if it determines there has been a violation or violations of the Medical Practice Act committed by Respondent;
- 4. That the Board make, issue and serve on Respondent its findings of fact, conclusions of law and order, in writing, that includes the sanctions imposed; and
- 5. That the Board take such other and further action as may be just and proper in these premises.

DATED this \_\_\_\_\_ day of October, 2018.

INVESTIGATIVE COMMITTEE OF THE NEVADA STATE BOARD OF MEDICAL EXAMINERS

By

Aaron Bart Fricke, Esq., Deputy General Counsel Attorney for the Investigative Committee

# OFFICE OF THE GENERAL COUNSEL Nevada State Board of Medical Examiners

Nevada State Board of Medical Examiners 9600 Gateway Drive Reno, Nevada 80521 

### **VERIFICATION**

STATE OF NEVADA	)
	: ss.
COUNTY OF WASHOE	)

Wayne Hardwick, M.D., having been duly sworn, hereby deposes and states under penalty of perjury that he is the Chairman of the Investigative Committee of the Nevada State Board of Medical Examiners that authorized the Complaint against the Respondent herein; that he has read the foregoing Complaint; and that based upon information discovered in the course of the investigation into a complaint against Respondent, he believes that the allegations and charges in the foregoing Complaint against Respondent are true, accurate and correct.

DATED this /7th day of October, 2018.

INVESTIGATIVE COMMITTEE OF THE NEVADA STATE BOARD OF MEDICAL EXAMINERS

Maryl Harshvick

Wayne Hardwick, M.D., Chairman