BEFORE THE BOARD OF MEDICAL EXAMINERS
OF THE STATE OF NEVADA

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In the Matter of Charges and Complaint

Case Nos. 19-8552-1

Against

STEVEN A. HOLPER, M.D.,

Respondent.

SETTLEMENT AGREEMENT

The Investigative Committee (IC) of the Nevada State Board of Medical Examiners
(Board), by and through Donald K. White, Esq., Deputy General Counsel for the Board and
attorney for the IC, and Steven A. Holper, M.D. (Respondent), a licensed physician in Nevada,
assisted by his attorney, L. Kristopher Rath, Esq., of the law firm of
Hutchison & Steffen, LLC, hereby enter into this Settlement Agreement (Agreement) based on the
following:¹

A. Background

1. Respondent is a medical doctor currently licensed in inactive status by the Board
pursuant to Chapter 630 of the Nevada Revised Statutes (NRS) and Chapter 630 of the Nevada
Administrative Code (NAC) (collectively, the Medical Practice Act). His license was originally
issued on July 1, 1990 (License No. 6061).

2. On April 3, 2019, in Case No. 19-8552-1, the IC filed a formal Complaint (Complaint)
charging Respondent with violating the Medical Practice Act. Specifically, the Complaint alleges one
(1) violation of NRS 630.306(l)(c), Illegal Dispensing of Controlled Substances (Count I), one (1)
violation of NRS 630.306(l)(p), Unsafe or Unprofessional Conduct (Count II), and one (1) violation of

¹ All agreements and admissions made by Respondent are solely for final disposition of this matter and any
subsequent related administrative proceedings or civil litigation involving the Board and Respondent. Therefore,
Respondent's agreements and admissions are not intended or made for any other use, such as in the context of another
state or federal government regulatory agency proceeding, state or federal civil or criminal proceeding, any state or
federal court proceeding, or any credentialing or privileges matter.
3. By reason of the foregoing, Respondent is subject to discipline by the Board as provided in NRS 630.352.

4. Respondent was properly served with a copy of the Complaint, has reviewed and understands the Complaint, and has had the opportunity to consult with competent counsel concerning the nature and significance of the Complaint.

5. Respondent is hereby advised of his rights regarding this administrative matter, and of his opportunity to defend against the allegations in the Complaint. Specifically, Respondent has certain rights in this administrative matter as set out by the United States Constitution, the Nevada Constitution, the Medical Practice Act, the Nevada Open Meeting Law (OML), which is contained in NRS Chapter 241, and the Nevada Administrative Procedure Act (APA), which is contained in NRS Chapters 233B and 622A. These rights include the right to a formal hearing on the allegations in the Complaint, the right to representation by counsel, at his own expense, in the preparation and presentation of his defense, the right to confront and cross-examine the witnesses and evidence against him, the right to written findings of fact, conclusions of law and order reflecting the final decision of the Board, and the right to judicial review of the Board’s order, if the decision is adverse to him.

6. Respondent understands that, under the Board’s charge to protect the public by regulating the practice of medicine, the Board may take disciplinary action against Respondent’s license, including license probation, license suspension, license revocation and imposition of administrative fines, as well as any other reasonable requirement or limitation, if the Board concludes that Respondent violated one or more provisions of the Medical Practice Act.

7. Respondent understands and agrees that this Agreement, by and between Respondent and the IC, is not with the Board, and that the IC will present this Agreement to the Board for consideration in open session at a duly noticed and scheduled meeting. Respondent understands that the IC shall advocate for the Board’s approval of this Agreement, but that the Board has the right to decide in its own discretion whether or not to approve this Agreement. Respondent further understands and agrees that if the Board approves this Agreement, then the terms and conditions enumerated below shall be binding and enforceable upon him and the Board.
B. Terms & Conditions

NOW, THEREFORE, in order to resolve the matters addressed herein, i.e., the matters with regard to the Complaint, Respondent and the IC hereby agree to the following terms and conditions:

1. **Jurisdiction.** Respondent is, and at all times relevant to the Complaint has been, a physician licensed to practice medicine in Nevada, currently in inactive status and subject to the jurisdiction of the Board as set forth in the Medical Practice Act.

2. **Representation by Counsel/Knowing, Willing and Intelligent Agreement.** Respondent acknowledges he is represented by counsel, and wishes to resolve the matters addressed herein with said counsel. Respondent agrees that if representation by counsel in this matter materially changes prior to entering into this Agreement and for the duration of this Agreement, that counsel for the IC will be timely notified of the material change. Respondent agrees that he knowingly, willingly and intelligently enters into this Agreement after deciding to have a full consultation with and upon the advice of legal counsel.

3. **Waiver of Rights.** In connection with this Agreement, and the associated terms and conditions, Respondent knowingly, willingly and intelligently waives all rights in connection with this administrative matter. Respondent hereby knowingly, willingly and intelligently waives all rights arising under the United States Constitution, the Nevada Constitution, the Medical Practice Act, the OML, the APA, and any other legal rights that may be available to him or that may apply to him in connection with the administrative proceedings resulting from the Complaint filed in this matter, including defense of the Complaint, adjudication of the allegations set forth in the Complaint, and imposition of any disciplinary actions or sanctions ordered by the Board. Respondent agrees to settle and resolve the allegations of the Complaint as set out by this Agreement, without a hearing or any further proceedings and without the right to judicial review.

4. **Acknowledgement of Reasonable Basis to Proceed.** As of the time of entering into this Settlement Agreement, the allegations of the Complaint remain unproven. Respondent acknowledges that the IC believes it has a reasonable basis to allege that Respondent engaged in conduct that is grounds for discipline pursuant to the Medical Practice Act. The IC acknowledges
Respondent is not admitting that the IC’s claims/casts as alleged in the Complaint have merit and Respondent is agreeing to resolve this matter to avoid the costs of hearing and potential subsequent litigation. Respondent asserts if this matter were to proceed to hearing, he has evidence, witnesses, expert witness(es) and defenses to the counts/claims alleged in the Complaint, but for the purposes of resolving the matter and for no other purpose, Respondent waives the presentation of evidence, witnesses, expert witnesses, and defenses in order to effectuate this Agreement.

5. **Consent to Entry of Order.** In order to resolve the Complaint pending against Respondent, Respondent hereby agrees that the Board may issue an order finding that Respondent engaged in conduct that is grounds for discipline pursuant to the Medical Practice Act. Accordingly, the following terms and conditions are hereby agreed upon:

   a. Respondent admits to Count 1 of the Complaint, violation of NRS 630.306(1)(c), Illegal Dispensing of Controlled Substances.

   b. Respondent’s license shall be immediately revoked. Pursuant to NRS 622A.410(1), Respondent may not apply for reinstatement of his medical license for a period of three (3) years from the date of the Board’s acceptance, adoption, and approval of this Agreement as an Order of the Board.

   c. Respondent will pay the costs and expenses incurred in the investigation and prosecution of this matter and the matters referenced below in subsection 5.f., which imposition of costs and expenses shall be effective upon the Board's acceptance, adoption and approval of this Agreement, the current amount being $4210.13, not including any costs that may be necessary to finalize this Agreement. This Board order for the payment of costs shall be immediately stayed, until which time as Respondent reapplies for licensure, at which time, Respondent is ordered to pay the aforementioned costs and fees within sixty (60) days.

   d. This Agreement shall be reported to the appropriate entities and parties as required by law, including, but not limited to, the National Practitioner Data Bank.

   e. Respondent shall receive a Public Letter of Reprimand.
f. The remaining counts of the Complaint, and other claims arising therefrom, shall
be dismissed with prejudice. Any claims arising from Investigative Case Nos. 16-16525, 16-
16643, 16-16821, 17-17510, and 18-17755 (except for the one count admitted in the Complaint
for Legal Case No. 19-8552-1) shall also be dismissed with prejudice. Any orders, agreements,
and/or stipulations in and for said investigative case numbers are hereby terminated and
superseded by this Agreement.

6. **Release From Liability.** In execution of this Agreement, Respondent understands
and agrees that the State of Nevada, the Board, and each of its members, staff, counsel,
investigators, experts, peer reviewers, committees, panels, hearing officers, consultants and agents
are immune from civil liability for any decision or action taken in good faith in response to
information acquired by the Board. NRS 630.364(2)(a). Respondent agrees to release the State of
Nevada, the Board, and each of its members, staff, counsel, investigators, experts, peer reviewers,
committees, panels, hearing officers, consultants and agents from any and all manner of actions,
causes of action, suits, debts, judgments, executions, claims and demands whatsoever, known and
unknown, in law or equity, that Respondent ever had, now has, may have or claim to have, against
any or all of the persons, government agencies or entities named in this paragraph arising out of,
or by reason of, this investigation, this Agreement or the administration of the case referenced
herein.

7. **Procedure for Adoption of Agreement.** The IC and counsel for the IC shall
recommend approval and adoption of the terms and conditions of this Agreement by the Board in
resolution of the Complaint. In the course of seeking Board acceptance, approval and adoption of
this Agreement, counsel for the IC may communicate directly with the Board staff and the
adjudicating members of the Board.

Respondent acknowledges that such contacts and communications may be made or
conducted ex parte, without notice or opportunity to be heard on his part until the public Board
meeting where this Agreement is discussed, and that such contacts and communications may
include, but may not be limited to, matters concerning this Agreement, the Complaint and any and
all information of every nature whatsoever related to this matter. The IC and its counsel agree that
Respondent and/or Counsel for the Respondent may appear at the Board meeting where this Agreement is discussed and, if requested, respond to any questions that may be addressed to the IC or the IC's counsel.

8. **Effect of Acceptance of Agreement by Board.** In the event the Board accepts, approves and adopts this Agreement, the Board shall issue a final order, making this Agreement an order of the Board, and, pending full compliance with the terms herein, the case shall be closed and all remaining claims arising out of the Complaint shall be dismissed with prejudice.

9. **Effect of Rejection of Agreement by Board.** In the event the Board does not accept, approve and adopt this Agreement, this Agreement shall be null, void and of no force and effect except as to the following agreement regarding adjudications: (1) Respondent agrees that, notwithstanding rejection of this Agreement by the Board, nothing contained in this Agreement and nothing that occurs pursuant to efforts of the IC to seek the Board's acceptance of this Agreement shall disqualify any member of the adjudicating panel of the Board from considering the Complaint and from participating in disciplinary proceedings against Respondent, including adjudication of this case; and (2) Respondent further agrees that he shall not seek to disqualify any such member absent evidence of bad faith.

10. **Binding Effect.** If approved by the Board, Respondent understands that this Agreement is a binding and enforceable contract upon Respondent and the Board.

11. **Forum Selection Clause.** The parties agree that in the event either party is required to seek enforcement of this Agreement in district court, the parties consent to such jurisdiction and agree that exclusive jurisdiction shall be in the Second Judicial District Court, State of Nevada, Washoe County.

12. **Attorneys’ Fees and Costs.** The parties agree that in the event an action is commenced in district court to enforce any provision of this Agreement, the prevailing party shall be entitled to recover reasonable attorneys’ fees and costs.

13. **Failure to Comply With Terms.** Should Respondent fail to comply with any term or condition of this Agreement once the Agreement has been accepted, approved and adopted by the Board, the IC shall be authorized to immediately suspend Respondent’s license to practice
medicine in Nevada, if any, pending an Order To Show Cause Hearing, which will be duly noticed. Failure to comply with the terms of this Agreement, including failure to pay any fines, costs, expenses or fees owed to the Board, is a failure to comply with an order of the Board, which may result in additional disciplinary action being taken against Respondent. NRS 630.3065(2)(a). Further, Respondent’s failure to remit payment to the Board for monies agreed to be paid as a condition of this Agreement may subject Respondent to any civil and administrative collection efforts available.

Dated this 22 day of August, 2019.

INVESTIGATIVE COMMITTEE OF THE NEVADA STATE BOARD OF MEDICAL EXAMINERS

By: Donald K. White, Esq., Deputy General Counsel
   Attorney for the Investigative Committee

Dated this 19 day of August, 2019.

HUTCHISON & STEFFEN, PLLC

By: L. Kristopher Rath, Esq.
   Attorneys for Respondent

Dated this 19 day of November, 2019.

Steven A. Holper, M.D., Respondent
IT IS HEREBY ORDERED that the foregoing Settlement Agreement is approved and accepted by the Nevada State Board of Medical Examiners on the 6th day of September, 2019, with the final total amount of costs due of $4,210.13.

Rachakonda D. Prabhu, M.D., President
NEVADA STATE BOARD OF MEDICAL EXAMINERS